Synthesis on the Economics of Nuclear Energy

Seminar on Energy Economics Dauphine, Mines, PSL

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William D'haeseleer

Synthesis on the Economics of Nuclear Energy

Study for the European Commission, DG Energy

Final Report

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Chapter 0 Objective / Terms of Study Context & Setting the Scene - The Different Cost Chapter 1 **Elements of Nuclear Generated Electricity** Chapter 2 Definitions, Conventions, Boundary Conditions, Hypotheses; Important Issues Chapter 3 Investment Cost of New NPPs Chapter 4 Investment Cost for Long-Term Operation (LTO) Fuel Cycle Costs and Operation & Maintenance (O&M) Chapter 5 Chapter 6 Results LCOE of Nuclear Generation Chapter 7 External Costs / Externalities Chapter 8 Cost of Nuclear Accidents and Liability Chapter 9 System Costs Chapter 10 Overall Cost of Nuclear – Adding Things Together Chapter 11 Conclusions in Brief

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Establish an exhaustive picture of cost estimates in the nuclear sector [...] on the basis of the available up-dated information [present in the 'open' literature]

[and cross checked by actors from industry]

Concentrate on reactors to be built in EU

- Widely varrying estimates/quotations in the literature
 - Optimistic/rosy by nuclear advocates
 - Pessimistic/exaggerated by critics
- Only makes sense to obtain range or order of magnitude
- Quote from Engr Company Black & Veatch (USA):

Given all these sources of variability, contractors normally speak in terms of cost ranges and not specific values. Modelers, on the other hand, often find it easier to deal with single point estimates. While modelers often conveniently think of one price, competition can result in many price/cost options. It is not possible to estimate costs with as much precision as many think it is possible to do; further, the idea of a national average cost that can be applied universally is actually problematic. One can calculate a historical national average cost for anything, but predicting a future national average cost with some certainty for a developing technology and geographically diverse markets that are evolving is far from straightforward.

Our goal:

- obtain 'average' estimate for generic case
 - Adjust for differences:
 - Brownfield / greenfield
 - Single / twin
 - FOAK / NOAK / Fleet
 - Assuming reasonable range of provision for contingencies:
 - Depending on the state of the estimate (concept, bidding,...)
 - With reasonable range for uncertainty/accuracy

- Our obtained 'average' estimate for order of magnitude
 is <u>NOT</u> based on a <u>representative</u> sample of data
 on which sophisticated statistical or econometric analyses
 should/can be performed!
- The data are <u>scan</u> of "resonable", published results with varying degree of quality, detail, specification, circumstances,...
- Some strange outliers or obvious "wet-finger" approaches are rejected
- Propsed 'average' estimate only served to provoke reaction from nuclear-market conoisseurs!

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Chapter 1 Context & Setting the Scene - The Different Cost Elements of Nuclear Generated Electricity

- 1.1 Concept of Cost
- 1.2 Cost Elements Nuclear Generation
- 1.3 Type of Investor
- 1.4 Levelized Cost of Electricity (LCOE)

Purely illustrative chapter!

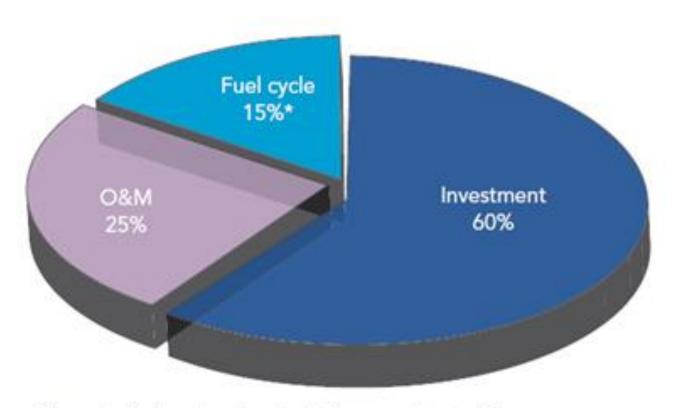
- Cost depends on viewpoint <u>investor</u> (e.g., discount rate), on <u>geographical</u> aspects, on <u>time</u> of estimate,
- Actually should consider the opportunity cost but then necessary to compare to other elec prod means
 → out of scope of this study
- Concentrate on "engineering-economics approach" or "cost accounting approach" for private cost
- But social cost = private cost + external cost

Cost Elements of Nuclear Generation

Private costs / Resource costs

- Investment cost
- Decommissioning cost
- Operation & Maintenance (O&M cost)
- Fuel cycle (including the back end) cost

Cost Elements of Nuclear Generation



^{*} The cost of natural uranium typically represents only 5%. Source: NEA and IEA (2005).

Cost Elements of Nuclear Generation

Capital is clearly dominant: ~ 60-85%

• O&M ~ **10-25**%

• Fuel Cycle ~ **7-15**%

Note: 'fuel cycle' includes both upstream & downstream parts

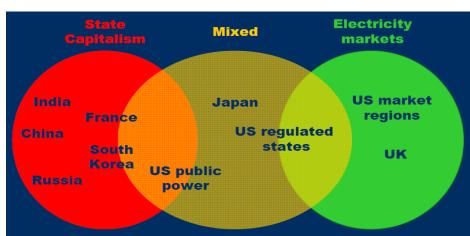
Cost Elements of Nuclear Generation

remaining externalities

- Radioactive emissions
- Long-term waste disposal (sometimes part of fuel cycle; often already internalized)
- Accidents liability
- Proliferation
- Avoided CO₂ emissions a positive externality? (Also the small amount of embedded CO₂ is to be considered)
- System effects
 - Negative compared to gas & coal: 'less well' dispatchable (load following)
 - Positive with respect to wind and sun / nuclear is dispatchable to some extent and the need for large rotating inertia

- Public versus private investors
- Regulated versus liberalized market

- → determination of the cost of capital
- Debt fraction (and interest rate)
- Equity fraction (and rate of return investors)
- Hence the WACC

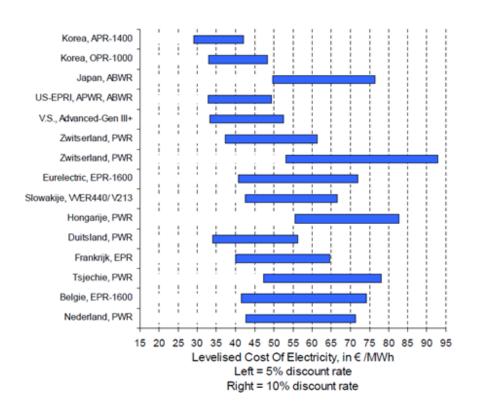


Levelized Cost of Electricity (LCOE)

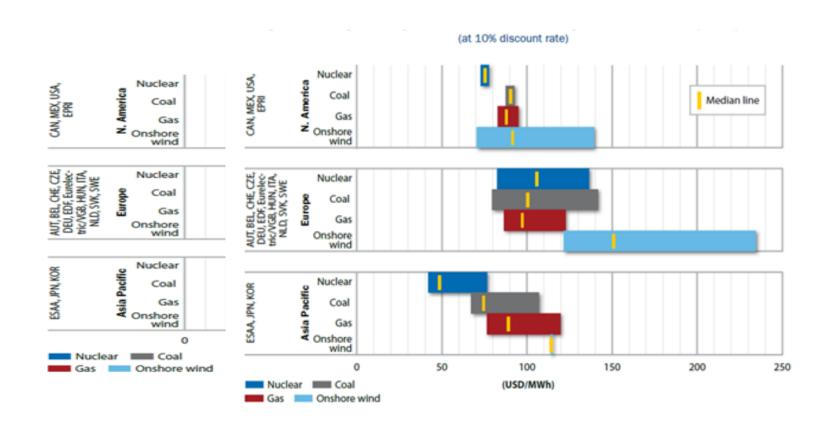
LCOE determined by set of *contextual parameters*

- Cost elements of LCOE (Capex, Opex, Fuel)
- Large geographical/ regional variety
- Influencing factors: capacity factor, discount rate, construction period (IDC)
- Unimportant factors: lifetime (beyond 40y)
- Decommissioning is actually <u>negligible</u>

Variation of Levelized Cost of Electricity (LCOE)

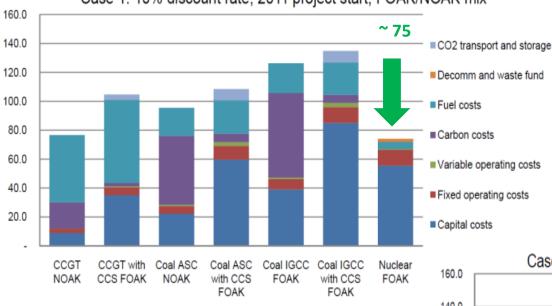


Variation of Levelized Cost of Electricity (LCOE)

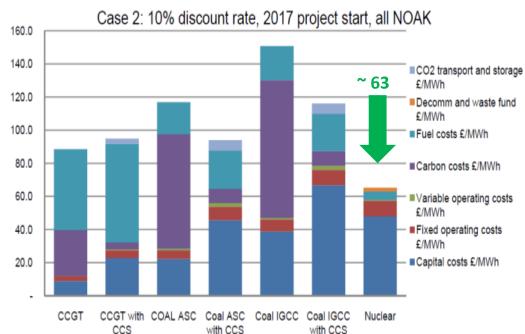


LCOE - Illustrations





UK Figures
Parsons & Brinckerhoff **2011 GBP**₂₀₁₀/**MWh**

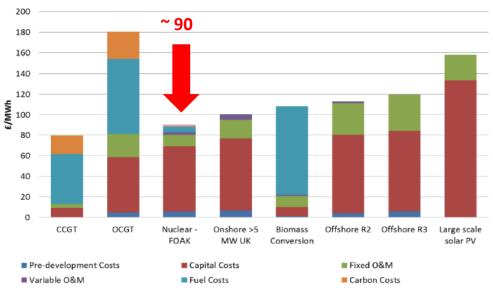


LCOE - Illustrations

■ Variable O&M

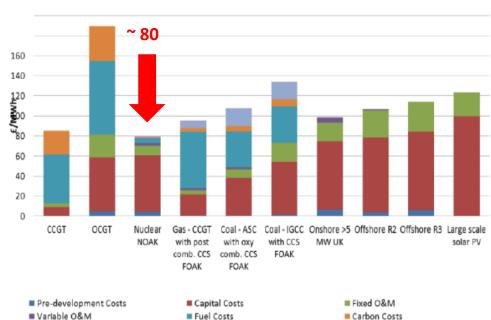
CO2 Capture and Storage Costs

Case 1: Project Start 2013, FOAK/NOAK, 10% discount rate



UK Figures Parsons & Brinckerhoff 2013 GBP₂₀₁₂/MWh

Case 2: Project Start 2019, FOAK/NOAK, 10% discount rate



Decommissioning and Waste Fund

■ Fuel Costs

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- 2.1 PWR –BWR Generic Estimate
- 2.2 Fuel Cycle: Upstream / Downstream Decommissioning
- 2.3 Investment Cost Definition
- 2.4 LCOE Computational Guidelines

Crucial Chapter!

- 2.5 Exchange Rates
- 2.6 Inflation Escalation
- 2.7 Costs of "final proposal" expressed in EUR 2012
- 2.8 Discount rates / WACC: definition
- 2.9 Discount rates used in study: 5% and 10% in real terms
- 2.10 No taxes or subsidies considered
- 2.11 Lifetime 60 years
- 2.12 First fuel load *not* considered in investment cost (~ 3% of OCC)
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- 2.14 Uncertainties and Accuracy of Estimate

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PWR –BWR Generic Estimate

- Gen III projects in Europe: (light) water cooled reactors.
- No distinction between PWR and BWR; a generic type of reactor is considered

The considered reactors must satisfy the European Utility Requirements (EUR):

- EPR "European Pressurized Reactor"
- AP1000 "Advanced Pressurized Reactor"
- ABWR "Advanced Boiling Water Reactor"
- VVER "Vodo-Vodyanoi Energetichesky Reactor"
- Korean OPR and APR reactors not considered since no EUR accreditation

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Fuel Cycle: Upstream / Downstream - Decommissioning

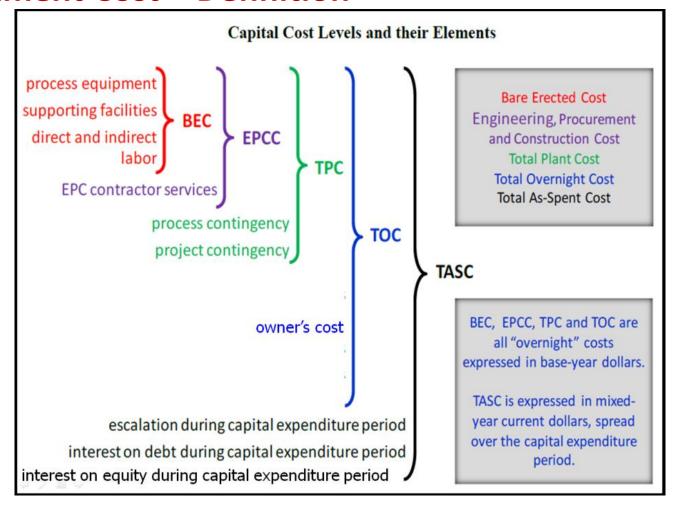
- "A priori" estimate entire fuel cycle ~ 7 − 15% of LCOE
- 'Fuel cycle' = upstream + back end
- In UK upstream/downstream separated
 - Fuel cost (upstream) ~ 11% of LCOE
 - Back-end cost ~ 3% of LCOE
 - Hence BE/(BE+Upstr) = $3/14 \sim 21\%$ → BE ~20 of fuel-cycle cost
- In USA statutory fee of 1 \$/MWh for disposal spent fuel

To be confirmed later

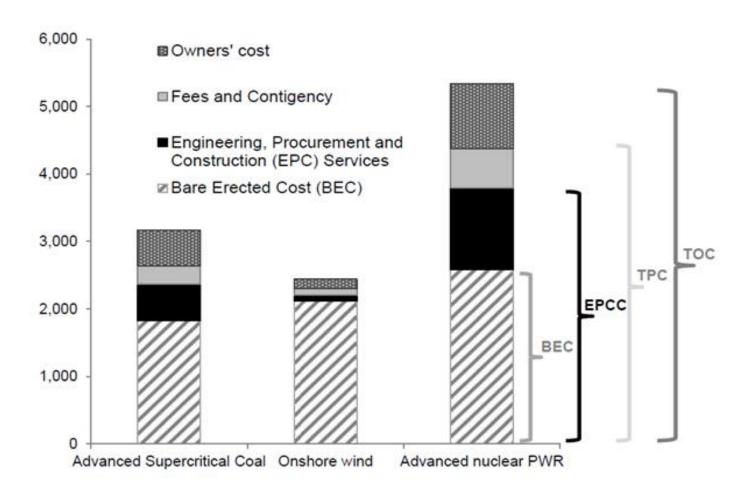
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Investment Cost – Definition



Investment Cost – Definition



Investment Cost – Definition

Owner's Cost

- Not unique definition in the literature
- We exclude costs outside fence from owner's cost
 - > ~ 15-20% of the EPCC [MIT, 2003, 2009][Parsons, 2009a][Rothwell, 2010]; or,
 - > ~ 15-20% of the <u>TPC</u> [NETL, 2012]; or,
 - > ~ 15-20% of the OCC [UChicago, 2011] Actually EPCC is called 'Base Overnight Construction Cost' by [Rothwell, 2010]

Importance of Interest During Construction (IDC)

Following Du & Parsons (2009):

```
IDC = 15% of the 'total cost' (both) expressed in USD_{2013}
```

IDC = 17.7% of the 'overnight construction cost' (both) expressed in USD_{2013}

IDC = 19.4% of the 'construction cost as expended' during construction in nominal/mixed USD, including capital charges;

IDC = **24**% of the' total construction cost as expended' during construction in nominal/mixed USD, but without capital charges.

```
Nominal discount rate = 11.5%
Inflation = 3%/a
Construction period = 5 years
```

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LCOE – Computational Guidelines

Use expressions by NEA/IEA 2010 for New build and LTO:

Example for new build:

$$\begin{split} & \sum_{t} \left(\text{Electricity}_{t}^{*} \ P_{\text{Electricity}}^{*}^{*} \ (1+r)^{-t} \right) = \\ & \sum_{t} \left(\left(\text{Investment}_{t} + O\&M_{t} + \text{Fuel}_{t} + \text{Carbon}_{t} + \text{Decommissioning}_{t} \right)^{*} (1+r)^{-t} \right) \end{split} \tag{1}.$$
 From (1) follows that
$$& P_{\text{Electricity}} = \\ & \sum_{t} \left(\left(\text{Investment}_{t} + O\&M_{t} + \text{Fuel}_{t} + \text{Carbon}_{t} + \text{Decommissioning}_{t} \right)^{*} (1+r)^{-t} \right) / \left(\sum_{t} \left(\text{Electricity}_{t}^{*} (1+r)^{-t} \right) \right) \end{aligned}$$
 which is, of course, equivalent to
$$& \text{LCOE} = P_{\text{Electricity}} = \end{split}$$

(2)'.

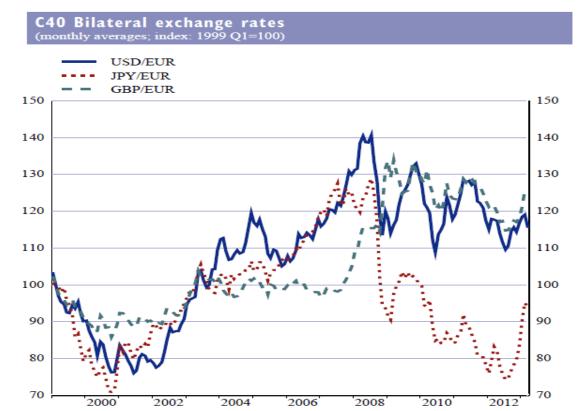
 $\sum_{t}((Investment_{t} + O\&M_{t} + Fuel_{t} + Carbon_{t} + Decommissioning_{t})^{*}(1+r)^{-t}) / (\sum_{t}(Electricity_{t}^{*}(1+r)^{-t}))$

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Exchange Rates

Use Market Exchange Rates (MER):



Used methodology if using foreign values, then:

- Escalation (inflation and other) are done in foreign currency up to 2012
- 2) Then in 2012 conversion to EUR2012 is done

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 - 2.6.2 Historic Escalation of the Cost of NPPs
 - 2.6.2.1 In the USA
 - 2.6.2.2 The French Case (Grubler versus Lévêque)
 - 2.6.3 Learning Effects / Fleet Effect
 - 2.6.4 Pragmatic Approach on Cost Escalation Own Analysis

Inflation – Escalation

Three sorts of escalation:

Esc1 = usual inflation via GDP Deflator, CPI, PPI

Esc2 = actual nominal price evolution of power plants

Esc3 = anticipated cost escalation during construction, extrapolated from historic data

Inflation – Escalation

Must be careful with double counting!

If Esc2 is used, then Esc1 no longer needed!

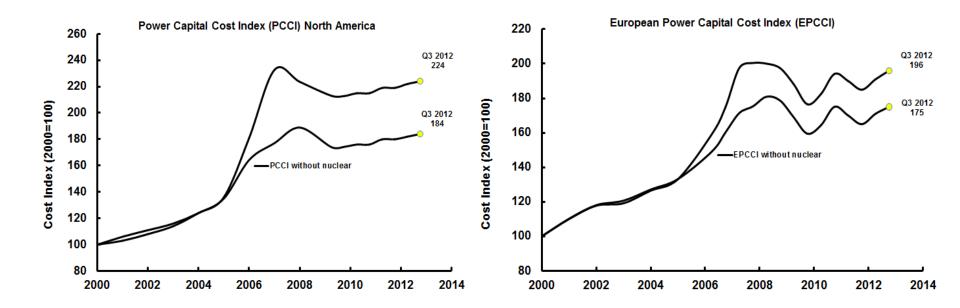
some references are unclear and/or do double counting

Esc3 is NOT accepted in this work as pure "speculation"

→ we will define cost <u>ranges of uncertainties</u>, taking into account FOAK/NOAK/fleet effects

Inflation – Escalation

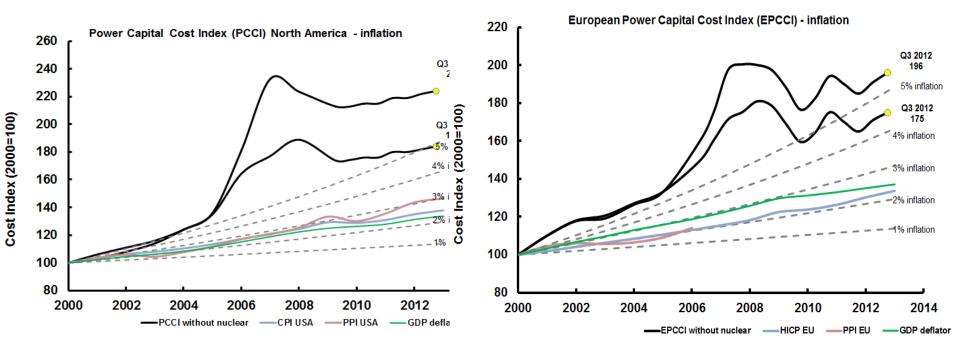
Historic <u>estimate of</u> cost escalation of Power Plants Esc2



IHS CERA Power Capital Cost Indices (Esc2)

Inflation – Escalation

Historic <u>estimate of</u> cost escalation of Power Plants **Esc2**

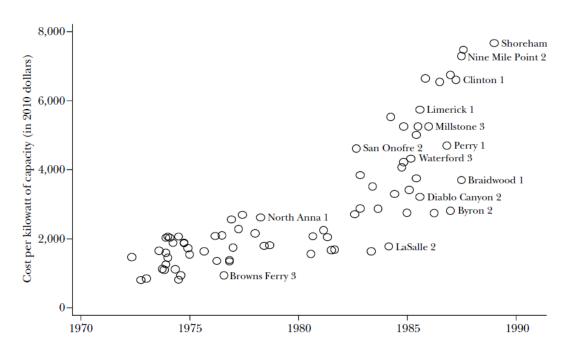


IHS CERA Power Capital Cost Indices (Esc2) compared to usual inflation (Esc1)

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Inflation – Escalation

Historic cost escalation of the <u>real construction</u> costs of NPPs – **USA**

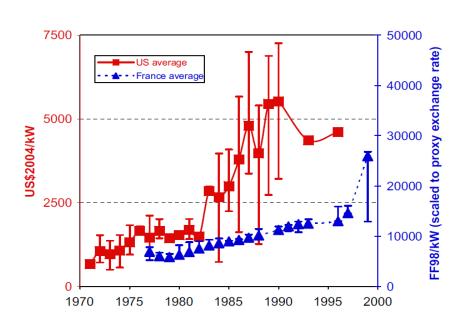


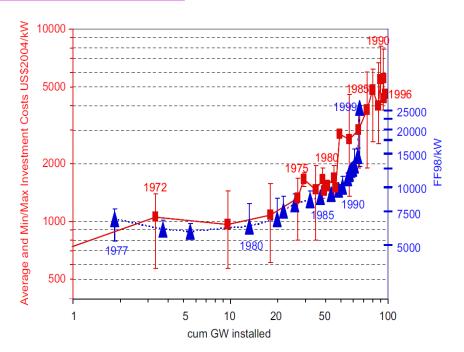
Source: U.S. DOE (1986), table 4.

Notes: Figure 3 plots "overnight" construction costs for selected U.S. nuclear power plants from the U.S. Department of Energy (1986). The figure includes *predicted* costs from the same source for a handful of reactors that were under construction but not yet in operation in 1986.

Inflation – Escalation

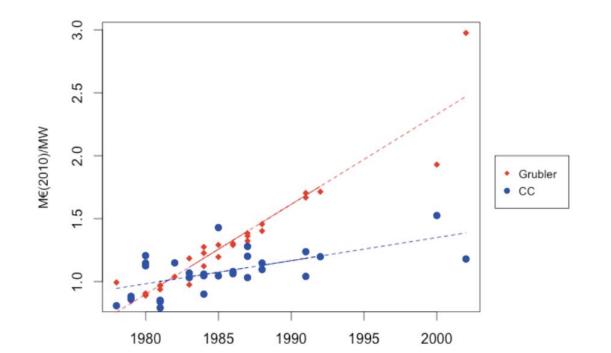
Historic cost escalation of the <u>real construction</u> costs of NPPs – FR





Inflation – Escalation

Historic cost escalation of the <u>real construction</u> costs of NPPs – **FR** Enter Lévêque, 2012, who uses the "right" numbers from the CdC

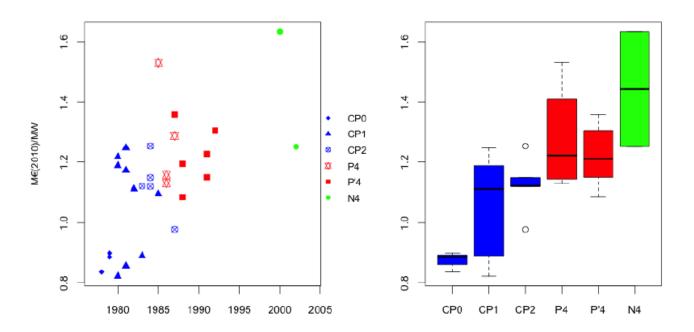


Escalation Grubler: 9%/a

Escalation Lévêque: 3.8%/a

Inflation – Escalation

Historic cost escalation of the <u>real construction</u> costs of NPPs – **FR** Lévêque, considers the different 'paliers' and 'types'



Inflation – Escalation

Historic cost escalation of the <u>real construction</u> costs of NPPs – FR Lévêque, through careful econometric analysis:

- No scale effect. Bigger size of reactors did <u>not</u> lead to lower costs / kW. Larger reactors more complex → longer lead times and greater risk of cost overruns.
- Correlation between capacity, lead time and cumulative experience explained as follows: so-called the "big-size syndrome". As nuclear power industry (vendors and utilities) gained experience, bigger reactors were made and this technology scaling up is associated with greater complexity which ended up in longer lead-times.
- Cumulated experience of the industry did not induce cost reduction: a consequence of an alleged intrinsic characteristic of nuclear reactor construction: <u>lumpy investments and site-specific</u>.
- But, there is a positive learning effect for construction within the set of 'similar' reactors (size and type). This observation pleads for standardization of future nuclear reactors.
- Constructing similar reactors (size & type) has allowed improvements in terms of safety.

Inflation – Escalation

- Cost escalation in FR mainly due to the scaling-up strategy
- Scaling up and the FR drive to "frenchify" their reactors is associated with longer lead times and increased complexity, leading in turn to an increased cost/kW.
- Lévêque recommends the (not surprising) strategy:

the number of different technologies should be limited, standardization should be high on the wish list together with more off-site (i.e., within the factory) modular construction, so as to obtain learning effects that lead to lower construction costs and better performance in operation and safety performance.

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Inflation – Escalation

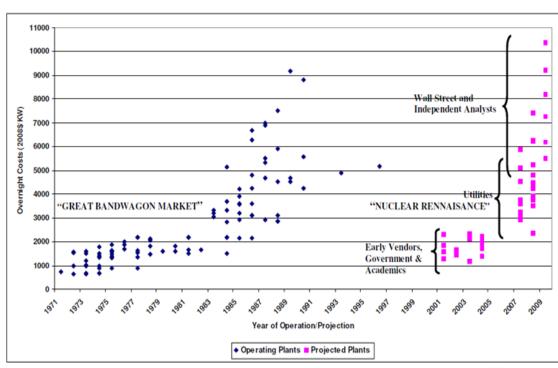
Learning Effects / Fleet Effect

Current construction costs Olkiluoto3 and Flamanvile

cost-estimate increases in USA (MIT/Uchicago)

not encouraging

Leads to figures like →

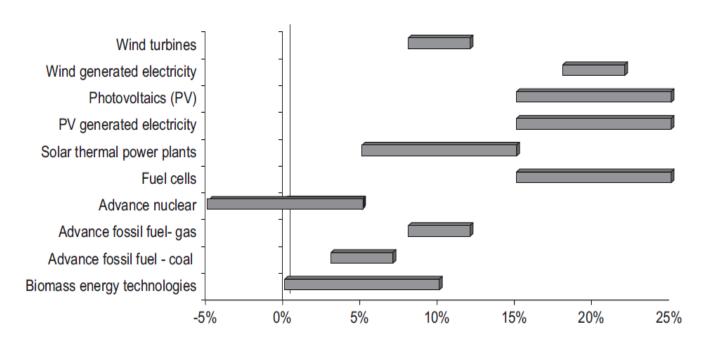


Sources: Koomey and Hultman, 2007, Data Appendix; University of Chicago 2004, p. S-2, p. S-8; University of Chicago estimate, MIT, 2003, p. 42; Tennessee Valley Authority, 2005, p. I-7; Klein, p. 14; Keystone Center, 2007, p.42; Kaplan, 2008 Appendix B for utility estimates, p. 39; Harding, 2007, p. 71; Lovins and Shiekh, 2008b, p. 2; Congressional Budget Office, 2008, p. 13; Lazard, 2008, Lazard, p. 2; Moody's, 2008, p. 15; Standard and Poor, 2008, p. 11; Severance, 2009, pp. 35-36; Schlissel and Biewald, 2008, p. 2; Energy Information Administration, 2009, p. 89; Harding, 2009. PPL, 2009; Deutch, et al., 2009, p. 6. See Bibliography for full citations.

Inflation – Escalation

Learning Effects / Fleet Effect

L. Neij / Energy Policy 36 (2008) 2200-2211



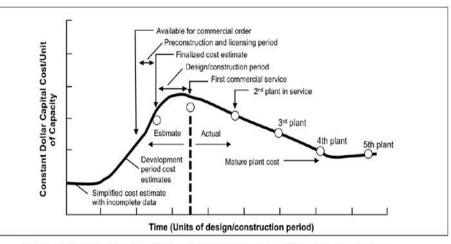
Inflation – Escalation

Learning Effects / Fleet Effect Define two types of **FOAK** (First of a Kind):

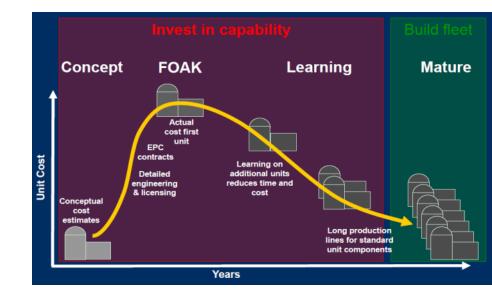
- FOAK₁: the very first plant of a particular type that is built, regardless of where it is built (e.g., the EPR in Finland, AP1000 in China).
- FOAK₂: a first plant of a certain type in a particular country. E.g., EPR in Flamanville (FR)
- NOAK: "routine construction" as of the 5-th or 6-th reactor of the same type in the same country: denoted by NOAK₂ (5+) or NOAK₂ (6+)
- Also, to distinguish btwn greenfield or brownfield; one single unit is built or twin units are built, or part of a fleet of, say 8 identical plants to be built in series.

Inflation – Escalation

Learning Effects / Fleet Effect



Source: EPRI Program on Technology Innovation: Integrated Generation Technology Options, June 2011.



Inflation – Escalation

Learning Effects / Fleet Effect

 Engineering Consultant Mott MacDonald, involved in the analyses in the UK [MMD, 2011] considers that there is a current market mark-up (due to market congestion or distortions) of over 20%, which should be eliminated by 2020.

For further cost reductions up to 30%-35% for NOAK-type of plants, it will *«require that the construction process in the future moves away from current substantial requirement for onsite labour, through better logistics control and/or increased reliance on offsite modular assembly.»*

Reactor 1

Reactor 2 Reactor 3

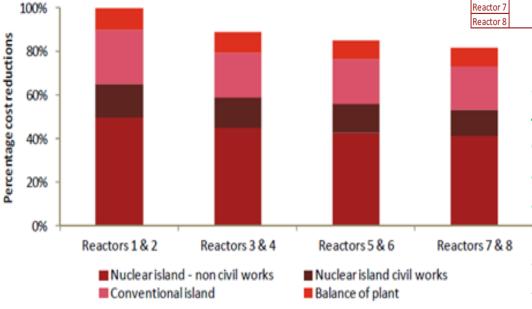
Reactor 4 Reactor 5 Reactor 6

Inflation - Escalation

Learning Effects / Fleet Effect Study PWC 2012 for UK

2nd pair would be 11% cheaper. 3rd & 4-th pair each time lead to a further cost saving of about 4%.

→ Reactors 7&8 about 18% cheaper



Compatible with Parsons
Brinckerhoff's (2011) study for DECC:
saving of 15% for the total capital
costs of a nuc pwr station with
multiple reactors, as construction
moves from FOAK to NOAK in the UK.

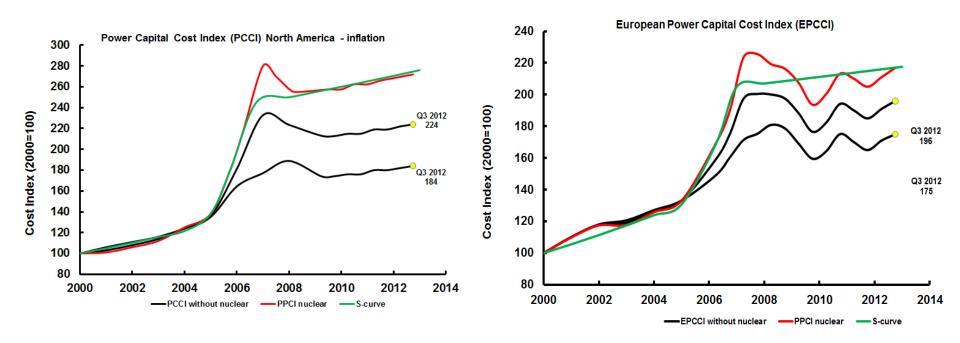
2013 2014 2015 2016 2017 2018 2019 2020 2021 2022 2023 2024 2025 2026 2027 2028 2029 2030

Mott MacDonald (2010) mentions NOAK/FOAK2 reduction by ~ 25%

- 2.1 PWR –BWR Generic Estimate
- 2.2 Fuel Cycle: Upstream / Downstream Decommissioning
- 2.3 Investment Cost Definition
- 2.4 LCOE Computational Guidelines
- 2.5 Exchange Rates
- 2.6 Inflation Escalation
 - 2.6.1 Inflation and Escalation
 - 2.6.2 Historic Escalation of the Cost of NPPs
 - 2.6.2.1 In the USA
 - 2.6.2.2 The French Case (Grubler versus Lévêque)
 - 2.6.3 Learning Effects / Fleet Effect
 - 2.6.4 Pragmatic Approach on Cost Escalation Own Analysis

Inflation – Escalation

Pragmatic Approach on Cost Escalation – Own Analysis



Red curves are PCCIs for nuclear only – estimates

Green curves are simplifying fits / ignorig overshoot

Inflation – Escalation

Pragmatic Approach on Cost Escalation – Own Analysis

North America	Annual percentage growth	EUR	Annual percentage growth	
2000-2005	~ 5%/a	2000-2005	~ 5.5%/a	
2005-2007	~ 26%/a	2005-2007	~ 25%/a	
2007-2013	~ 2%/a	2007-2013	~ 1%/a	

Future escalation? Perhaps normal inflation and 5%/a; But we'll consider margin of uncertainties

- 2.1 PWR –BWR Generic Estimate
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- 2.6 Inflation Escalation
- 2.7 Costs of "final proposal" expressed in EUR 2012
- 2.8 Discount rates / WACC: definition
- 2.9 Discount rates used in study: 5% and 10% in real terms
- 2.10 No taxes or subsidies considered
- 2.11 Lifetime 60 years
- 2.12 First fuel load *not* considered in investment cost (~ 3% of OCC)
- 2.13 Lifetime Availability factor 85%
- 2.14 Uncertainties and Accuracy of Estimate

Discount Rates / WACC definition

$$WACC = r_{debt} \left(\frac{D}{V}\right) (1 - t_c) + r_{equity} \left(\frac{E}{V}\right)$$

with

 r_{debt} = interest rate on debt

 r_{equity} = expected rate of return rate for share holders

V = total Volume of capital to be covered

D = amount of Debt

E = amount of Equity

 t_c = corporate tax rate

$$V = D + E$$

Typically for private investors: D/V and E/V 50%/50% or 40%/60% or vice versa

Discount Rates / WACC definition

Derived discount rates:

Gross nominal discount rate

$$\left(r_{eff}\right)^{nom} = r_{debt}\left(\frac{D}{V}\right) + r_{equity}\left(\frac{E}{V}\right)$$

- Real (gross) discount rate

$$\left(r_{eff}\right)^{real} = \frac{1 + \left(r_{eff}\right)^{nom}}{1 + i} - 1$$

with

i = inflation rate.

MIT, 2003 and 2009
$$(r_{eff})^{nom} = 11.3\%$$
; WACC = 10% $r_{debt} = 8\%$ $r_{equity} = 15\%$ 50/50 debt/equity; corp tax 38%

MIT, 2003 and 2009 i=3%/a
$$\rightarrow$$
 $(r_{eff})^{real}$ = 11.3%

MIT values are for <u>private</u> investors; for NPPs in liberalized markets discount rate penalty of ~3%-pt For <u>public</u> investors, $(r_{eff})^{nom}$ ~ 3-4%/a (all debt; through –government – bonds)

Discount Rates / WACC definition

Discount rates used in this study:

5%/a and 10%/a in real terms

- 2.1 PWR –BWR Generic Estimate
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- 2.13 Lifetime Availability factor 85%
- 2.14 Uncertainties and Accuracy of Estimate

Uncertainties and Accuracy of Estimate

Level of Accuracy of the cost estimate:

Association for the Advancement of Cost Engineering International; Recommended Practice 18R-97

ESTIMATE CLASS	Primary Characteristic LEVEL OF PROJECT DEFINITION Expressed as % of complete definition	Secondary Characteristic				
		END USAGE Typical purpose of estimate	METHODOLOGY Typical estimating method	EXPECTED ACCURACY RANGE Typical variation in low and high ranges [a]	PREPARATION EFFORT Typical degree of effort relative to least cost index o 1 [b]	
Class 5	0% to 2%	Concept Screening	Capacity Factored, Parametric Models, Judgment, or Analogy	L: -20% to -50% H: +30% to +100%	1	
Class 4	1% to 15%	Study or Feasibility	Equipment Factored or Parametric Models	L: -15% to -30% H: +20% to +50%	2 to 4	
Class 3	10% to 40%	Budget, Authorization, or Control	Semi-Detailed Unit Costs with Assembly Level Line Items	L: -10% to -20% H: +10% to +30%	3 to 10	
Class 2	30% to 70%	Control or Bid/ Tender	Detailed Unit Cost with Forced Detailed Take-Off	L: -5% to -15% H: +5% to +20%	4 to 20	
Class 1	50% to 100%	Check Estimate or Bid/Tender	Detailed Unit Cost with Detailed Take- Off	L: -3% to -10% H: +3% to +15%	5 to 100	

Notes: [a] The state of process technology and availability of applicable reference cost data affect the range markedly. The +/- value represents typical percentage variation of actual costs from the cost estimate after application of contingency (typically at a 50% level of confidence) for given scope.

If the range index value of "1" represents 0.005% of project costs, then an index value of 100 represents 0.5%. Estimate preparation effort is highly dependent upon the size of the project and the quality of estimating data and

Uncertainties and Accuracy of Estimate Level of Accuracy of the cost estimate:

Our estimates:

FOAK₂; generic estimate btwn classes 3 and 5

→ accuracy btwn -20% to +30%

NOAK₂(5+) btwn classes 1 and 3

→ accuracy btwn -10% to +15%

Uncertainties and Accuracy of Estimate Contingency:

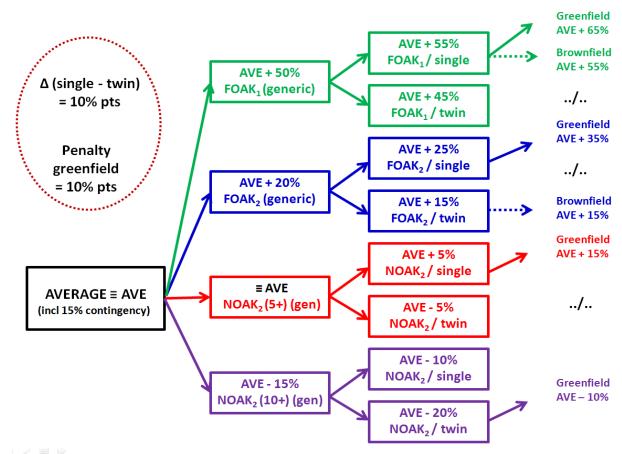
Based on AACE classes and estimates in the literature, for NPPS:

- FOAK₁ contingency 30-50% (but not relevant to our report);
- **FOAK₂** contingency 15-30% (depending on the country; the low end would be if it concerns the 10-th plant ever of that type, the high end as long as no more than e.g., 5 units of that type have been built);
- **NOAK₂(10+)** 10-15% seems reasonable

We take a <u>generic</u> contingency of 15% for NOAK₂(5+) and set penalties for FOAK₂

Uncertainties and Accuracy of Estimate

Proposed Overnight Capital Cost (OCC) levels:



Uncertainties and Accuracy of Estimate

Proposed Overnight Capital Cost (OCC) levels:

- Overall generic <u>contingency</u> (all kinds of reactor types) = 15%
- Generic average estimate applies to a NOAK₂(5+) reactor, single on a brownfield –expressed in constant EUR 2012
 - For FOAK₂ reactor: a generic penalty of +20%
 - For twin units, a bonus/advantage of 10%pts per unit
 - For greenfield construction: a penalty of 10%pts
- Overall <u>accuracy</u> on final result is
 - For FOAK₂: -20% to + 30%
 - For NOAK₂ (5+): -10% to + 15%.

Chapter 0 Objective / Terms of Study Context & Setting the Scene - The Different Cost Chapter 1 **Elements of Nuclear Generated Electricity** Chapter 2 Definitions, Conventions, Boundary Conditions, Hypotheses; Important Issues Chapter 3 **Investment Cost of New NPPs** Chapter 4 Investment Cost for Long-Term Operation (LTO) Fuel Cycle Costs and Operation & Maintenance (O&M) Chapter 5 Chapter 6 Results LCOE of Nuclear Generation Chapter 7 External Costs / Externalities Chapter 8 Cost of Nuclear Accidents and Liability Chapter 9 System Costs Chapter 10 Overall Cost of Nuclear – Adding Things Together Chapter 11 Conclusions in Brief

Chapter 3 Investment Cost of New NPPs

- 3.1 Variation of Estimates –Illustrations
- 3.2 Capital Cost Estimate of this Study

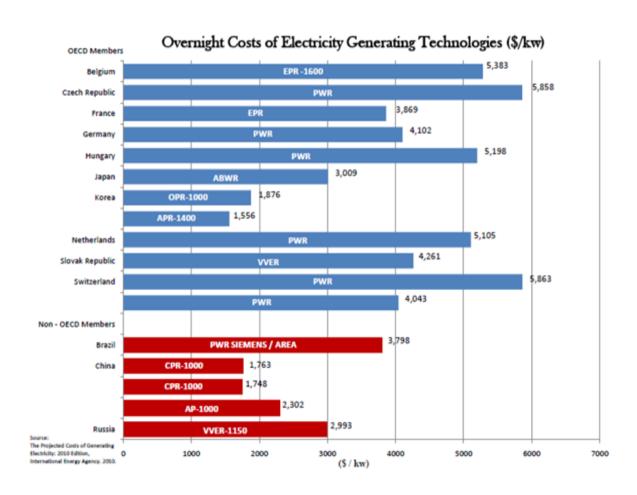
First attempt to converge on Overnight Capital Construction Cost

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Chapter 3 Investment Cost of New NPPs

- 3.1 Variation of Estimates –Illustrations
- 3.2 Capital Cost Estimate of this Study

Variation of estimates – Illustrations – geographical



Variation of estimates – Illustrations

difference estimates vs real construction cost

Table 13.11: Average Estimated and Realised Investment Costs of Nuclear Power Plants by Year of Construction Start, 1966-1977 (\$2005 per kW)

Year of	Number	Initial	Realised		
construction start	of plants	estimate	costs		
1966-1967	11	530	1 109		
1968-1969	26	643	1 062		
1970-1971	12	719	1 407		
1972-1973	7	1057	1 891		
1974-1975	14	1095	2 346		
1976-1977	5	1413	2 132		

Note: Original data expressed in \$1982.

Source: EIA/US DOE (1986).

Variation of estimates – Illustrations

variation in time of 'recent' estimates

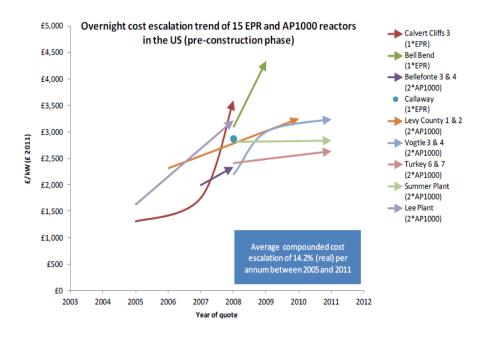


Figure 3: Overnight cost escalations in the pre-construction phase of US reactors between 2005 and 2011 (EPR and AP1000 reactor types only). All costs are expressed in 2011 values using the US CPI to index historic costs. For the Bell Bend and Callaway plants, where pure overnight cost estimates were not available, we have reduced quoted construction cost estimates by 23% (the average reduction that was experienced from other US plants in this analysis). Data sources are diverse and of varying credibility and content, so emphases should be placed on overall trends in the data, rather than on individual project-level estimates. Source: Authors own analysis from a range of sources outlined in Appendix 1.

ICEPT 2012 Imperial College

Variation of estimates – Illustrations

variation in time of 'recent' estimates

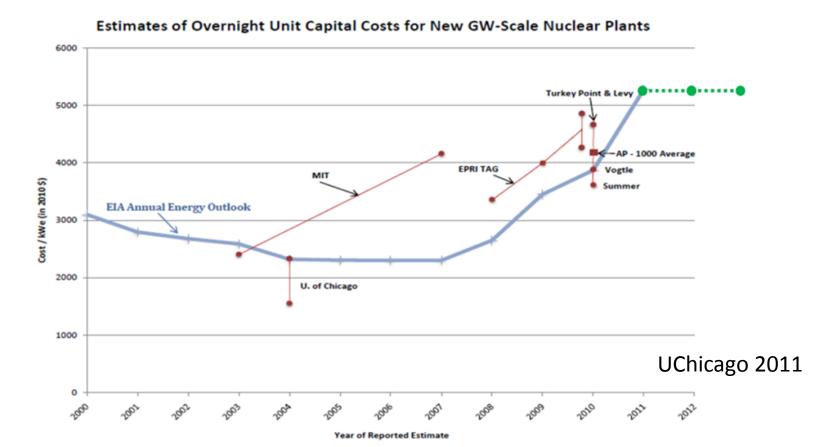


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Pre-Consultation Capital Cost Estimate

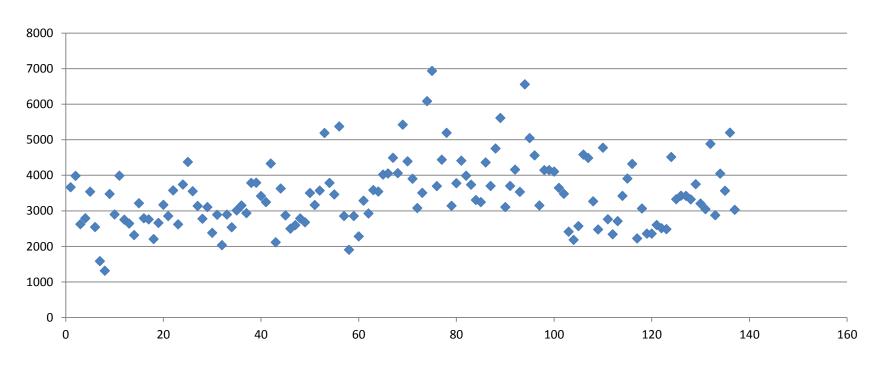
- Whole variety of estimates, optimistic, pessimistic
- Often controversial views:
 - [Cooper, 2009] criticizes the results of the [MIT, 2009] update as being too optimistic
 - [Rothwell, 2010] criticizes that same [MIT, 2009] update result as being too pessimistic
- All in all, we have retained 137 data points for the <u>Overnight</u>
 Construction Cost from 28 sources.

Pre-Consultation Capital Cost Estimate

•	NEA/IAE 2010	(17 data)	•	Black & Veatch 2012	(3 data)
•	Du & Parsons 2009	(18 data)	•	USC 2010 & 2011	(1 + 12 data)
•	U Chicago Update 2011	(7 data)	•	Calif En Comm (CEC) 2010	(1 data)
•	CEU COMM 2008	(3 data)	•	BERR 2012	(2 data)
•	Rothwell June 2010	(5 data)	•	CBO 2008	(1 data)
•	EPRI Update June 2011	(2 data)	•	Harding 2008	(4 data)
•	LUT 2012	(2 data)	•	EIA AEO 2013	(1 data)
•	Lazard 2008-11-12	(2 data)	•	Keystone 2007	(1 data)
•	IEA Stuttgart 2010	(1 data)	•	Severance 2009	(1 data)
•	ECN 2010	(3 data)	•	Cooper 2009 (-10-11)	(14 data)
•	ICEPT 2012	(15 data)	•	CRS (Kaplan) 2008	(1 data)
•	Parsons Brinckerhoff 2011	(6 data)	•	Lévêque 2013	(2 data)
•	MMD 1010 and 2011	(5 + 6 data)	•	VGB 2012	(1 data)

Pre-Consultation Capital Cost Estimate

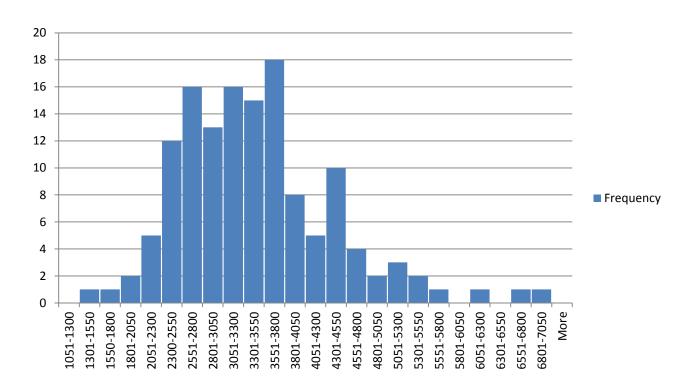
Scatter plot of results $(EUR_{2012}/kW_{installed})$



Scatter plot for the 137 data points for the overnight construction cost (OCC) from a disparate set of references (mostly PWRs, but also a few BWRs, and so-called "generic" plants)

Pre-Consultation Capital Cost Estimate

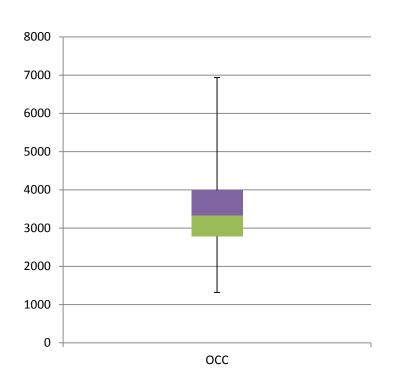
Histogram for the results $(EUR_{2012}/kW_{installed})$



Histogram for the 137 data points for the overnight construction cost (OCC) from a disparate set of references (mostly PWRs, but also a few BWRs, and so-called "generic" plants). The intervals of the bins are 250 EUR_{2012} wide.

Pre-Consultation Capital Cost Estimate

Box plot for the results $(EUR_{2012}/kW_{installed})$



The following parameters apply:

Minimum = $1316 \ \epsilon_{'12}/kW$ Median = $3320 \ \epsilon_{'12}/kW$ Maximum = $6934 \ \epsilon_{'12}/kW$

Box plot for the 137 data points. The box-plot parameters are listed to the right of the figure

Pre-Consultation Capital Cost Estimate

Median = 3320 €₁₂/kW

Mean = 3447.5 €₁₂/kW

Define "AVERAGE" as (MEAN + MEDIAN)/2 = 3383.7

→ roughly <u>3400 €_{′12}/kW</u>

- = about 3400 EUR₂₀₁₂/kW for NOAK₂ (5+) with uncertainty <u>10% to + 15%</u> on a brownfield, as generic estimate (single/twin)
- = about $3230 \, EUR_{2012}/kW$ for $NOAK_2$ (5+) with uncertainty -10% to +15% on a brownfield, for a twin unit
- = about $3570 \, \text{EUR}_{2012} / \text{kW}$ for $\frac{\text{NOAK}_2}{2} (5+)$ with uncertainty -10% to +15% on a brownfield, for a single unit

Pre-Consultation Capital Cost Estimate

FOAK₂:

- = about $3910 \, \text{EUR}_{2012} / \text{kW}$ for $100 \, \text{FOAK}_2$ with uncertainty $100 \, \text{cm} + 100 \, \text{cm}$ on a brownfield, for a twin unit
- = about $\frac{4250 \text{ EUR}_{2012}/\text{kW}}{\text{kW}}$ for $\frac{\text{FOAK}_2}{\text{on a brownfield, for a single}}$ unit

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Intermediate Report – for consultation

Synthesis on the economics of nuclear energy

Study for the European Commission, DG Energy

Service Contract N° ENER/2012/NUCL/SI2.643067

Draft Intermediate Report

May 20, 2013

William D. D'haeseleer

Submitted: May 20, 2013

ENEF SC reporting: June 21, 2013

Version 1.0 1

- 1. Academic Reviewers
- 2. Industrial Players

- 1. Academic Reviewers
- 2. Industrial Players

1. Academic Reviewers

- William Nuttall Open University, UK
- John Parsons MIT, USA
- Jan-Horst Keppler Univ Dauphine Paris, FR
- François Lévèque Mines Paris Tech, FR

- 1. Academic Reviewers
- 2. Industrial Players

2. Industrial Players

- Areva
- Westinghouse
- Rosatom
- EdF
- GdF-Suez
- TVO
- CEZ
- WNA
- VGB / Eurelectric

Generally positive feedback, with praise for scope, definitions, delineations of cost factors;

No fundamental disagreements or issues;

and

(Minor) requests for for further clarification on goal of "average estimate" (statistics), definition external costs, escalation a bit overdone,...

Nobody of Industry 'disagreed' with value of estimate, generally in right ballpark, but requests to stress again differences (reactor types, geographical differences, regulatory influence,...)

Informal reactions industry mixed: some are unhappy with too high figures, others unhappy with too low figures...

- Recall our OCC generic estimate: 3,400 €₂₀₁₂/kW
 - Applicable for NOAK₂(5+)
 - On a brownfield
 - No distinction Single/Twin
 - Uncertainty range btwn 10% to + 15%

- 'Utility' / Electricity Generator (anonymous):
 - «the orders of magnitude are coherent with what we see inprojects we are developing» ... [But]... «we make a clear distinction between a European and a world average»
 - 3,750 €/kW Europe
 - 2,350 €/kW world average

Westinghouse:

- 4,200 €/kW Europe (range btwn 3,600 to 4,900 €/kW) twin units
- 5,040 €/kW Europe for single units (factor 1.2)

Rosatom:

— «OCC realized in Russia is in range btwn 2,575 and 3,526 €₂₀₁₂/kW»

Areva:

- «The resulting "Average", used as a generic case, is not far from sources like the IEA WEO which is broadly recognised OCC Europe 4,000 \$/kW»
- «Results coming from methodology of this study are also in line with today's ongoing nuclear projects. E.g., the cost of the EPR in Flamanville as publically quoted by EdF is ... 4,900 to 5,150 €/kW, close to your result of 5,270 €/kW for FOAK₁ single unit on Brownfield»
- Actually EPR Flam is a FOAK₂ single unit on Brownfield → 4,250 €/kW uncertainty -20% to +30% → Range spans 3,400...5,525 €/kW

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- Recall our OCC generic estimate: 3,400 €₂₀₁₂/kW
 - For NOAK₂ (5+) on a brownfield
 - But with uncertainty range btwn 10% to + 15%
 - Hence, estimate: 3,060 ...3,400...3,910 €₂₀₁₂/kW
- Recall FOAK₂ single unit on brownfield: 4,250 €/kW uncertainty -20% to +30%
 - → Range spans 3,400...**4,250**...5,525 €/kW

Attempts to more 'Europeanize' average estimate:

- 1) Take out the Asian (Korea & Japan) numbers from data base (especially [NEA/IEA, 2010] and [MIT, 2010]) to rely only on "Western", i.e., European and USA numbers:
 - → leads to Median=3,445 & Mean=3,541
 - → Average = 3,493 → About 3500 €₂₀₁₂/kW generic
- 2) Take out the Asian (Korea & Japan) & USA numbers from data base [NEA/IEA, 2010] to rely only on European numbers:
 - → leads to Median=3,344 & Mean=3,292
 - → Average = 3,318 → About 3300 €₂₀₁₂/kW generic
- → No unidirectional guidance to upgrade numbers...

Recently "discovered" new numbers:

Hirschberg et al. "Review of current and future nuclear technologies" PSI Scientific Highlights 2011

- Mostly on External costs & accidents
- New NPP for Switzerland,

OCC : 2,900...**3,540**...4,200 €/kW

[PB, 2012] & [PB 2013] for UK (medium estimates):

'12 → **4,217** \in_{2012} /kW for NOAK (3 units), and **4,960** \in_{2012} /kW for FOAK₂ (3 units) '13 → **4,762** \in_{2012} /kW for NOAK (3 units), and **5,452** \in_{2012} /kW for FOAK₂ (3 units)

For consistency of methodology, these numbers were not incorporated in data base!

Conclusion on OCC

However, to accommodate the clear signal from the industrial actors, and endorsed by the ENEF Steering Committee, it makes sense for Europe, to <u>emphasize the high uncertainty bracket of estimate</u> and to attach less importance to the lower end of the uncertainty range.

This would mean that our recommended estimate for the OCC in the end is as follows:80

For NOAK₂ (5+) on a brownfield: 3,060...3,400...3,910 €₂₀₁₂/kW

For FOAK₂ twin unit on brownfield: 3,128...3,910...5,083 €₂₀₁₂/kW

For FOAK₂ single unit on brownfield: 3,400...4,250...5,525 €₂₀₁₂/kW

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Investment for LTO / Refurbishments

Range of Overnight Refurbishment Cost ~ 500 – 1,100 \$/kW

or with 1 \$
$$_{2010}$$
 = 0.754 € $_{2010}$ \rightarrow range $\sim 377 - 830$ €/kW,

or thus ~ 400 – 850 €₂₀₁₂/kW for additional lifetime of up to ~ 20 years

Note: €₂₀₁₀ = 1.02 €₂₀₁₂ (adapted nuclear S curve Europe)

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Recall: Results for LCOE - NEA/IEA (2010)

Table 3.7a: Nuclear power plants: Levelised costs of electricity in US dollars per MWh											
Country	Technology	Net capacity	Overnight costs ¹	Investment costs ²		Decommissioning costs		Fuel Cycle	O&M costs ³	LCOE	
				5%	10%	5%	10%	costs		5%	10%
		MWe	USD/kWe	USD/	/kWe	USD/	/MWh	USD/MWh	USD/MWh	USD/	MWh
Belglum	EPR-1600	1 600	5 383	6 185	7 117	0.23	0.02	9.33	7.20	61.06	109.14
Czech Rep.	PWR	1 150	5 858	6 392	6 971	0.22	0.02	9.33	14.74	69.74	115.06
France*	EPR	1 630	3 860	4 483	5 219	0.05	0.005	9.33	16.00	56.42	92.38
Germany	PWR	1 600	4 102	4 599	5 022	0.00	0.00	9.33	8.80	49.97	82.64
Hungary	PWR	1 120	5 198	5 632	6 113	1.77	2.18	8.77	29.79/29.84	81.65	121.62
Japan	ABWR	1 330	3 009	3 430	3 940	0.13	0.01	9.33	16.50	49.71	76.46
Managa .	OPR-1000	954	1 876	2 098	2 340	0.09	0.01	7.90	10.42	32.93	48.38
Korea	APR-1400	1 343	1 556	1 751	1 964	0.07	0.01	7.90	8.95	29.05	42.09
Netherlands	PWR	1 650	5 105	5 709	6 383	0.20	0.02	9.33	13.71	62.76	105.06
Slovak Rep.	VVER 440/ V213	954	4 261	4 874	5 580	0.16	0.02	9.33	19.35/16.89	62.59	97.92
Cudhandond	PWR	1 600	5 863	6 988	8 334	0.29	0.03	9.33	19.84	78.24	136.50
Switzerland	PWR	1 530	4 043	4 758	5 612	0.16	0.01	9.33	15.40	57.83	96.84
United States	Advanced Gen III+	1 350	3 382	3 814	4 296	0.13	0.01	9.33	12.87	48.73	77.39
NON-OECD ME	NON-OECD MEMBERS										
Brazil	PWR	1 405	3 798	4 703	5 813	0.84	0.84	11.64	15.54	65.29	105.29
	CPR-1000	1 000	1 763	1 946	2 145	0.08	0.01	9.33	7.10	29.99	44.00
China	CPR-1000	1 000	1 748	1 931	2 128	0.08	0.01	9.33	7.04	29.82	43.72
	AP-1000	1 250	2 302	2 542	2 802	0.10	0.01	9.33	9.28	36.31	54.61
Russia	VVER-1150	1 070	2 933	3 238	3 574	0.00	0.00	4.00	16.74/16.94	43.49	68.15
INDUSTRY CO	INDUSTRY CONTRIBUTION										
EPRI	APWR. ABWR	1 400	2 970	3 319	3 714	0.12	0.01	9.33	15.80	48.23	72.87
Eurelectric	EPR-1600	1 600	4 724	5 575	6 592	0.19	0.02	9.33	11.80	59.93	105.84

*The cost estimate refers to the EPR in Flamanville (EDF data) and is site-specific.

Fuel Cycle Costs and O&M Costs

- Fuel cycle cost contains <u>full cycle</u>:
 - front end / upstream & back end / downstream
- NEA/IEA (2010) COE Report (p 42) mostly assumes:
 - Upstream fuel (assembly) cost= 7 \$2008/MWhe
 - Downstream (up to final disposal) = $2.33 \, \$_{2008}$ /MWh_e
- MIT & Du& Parsons (2009) take
 - Upstream cost = $6.97 \, \$_{2007} / MWh_e$
 - Downstream cost (disposal SNF) = $1 \frac{$_{2007}}{MWh_e}$

Fuel Cycle Costs and O&M Costs

Comprehensive new study on back end of fuel cycle (with elements of front end costs):

NEA (draft summer 2013), "The economics of the back end of the nuclear fuel cycle", Paris, 2013

- Makes interesting generic scenarios,
- Makes comparisons with other studies
 (e.g., MIT, The Future of the Nuclear Fuel Cycle", 2011)
- Gives full overview of the issues, regulatory aspects, national differences etc.

- Three scenarios considered
 - Direct disposal of spent nuclear fuel (SNF)
 - Partial recycling in LWR

Twice through (REPUOX and MOX) and disposal of the spent MOX and spent REPUOX

3. Multiple Pu recycling with LWRs and FRs

MOX and REPUOX recycling once in LWRs and multiple plutonium recycling in fast reactors

Overall Results

Four systems: 25, 75, 400, 800 TWh/a

Note: Belgium ~50

Sweden ~60

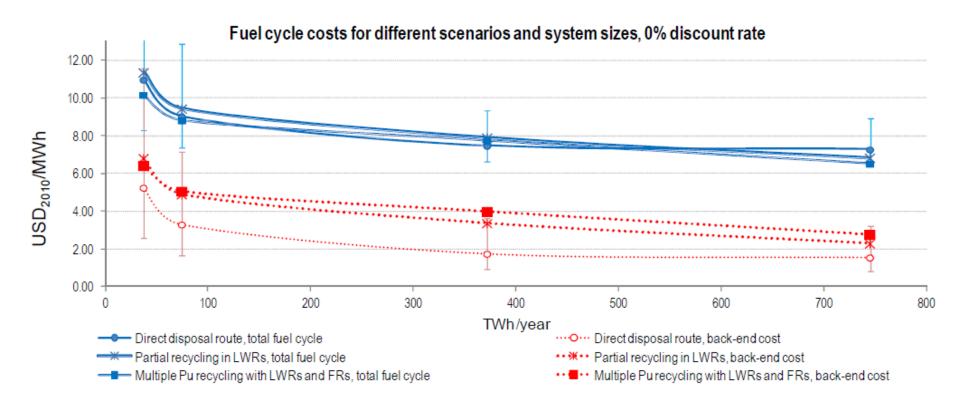
UK ~ 70

FR ~ 400

USA ~ 800

Overall Results

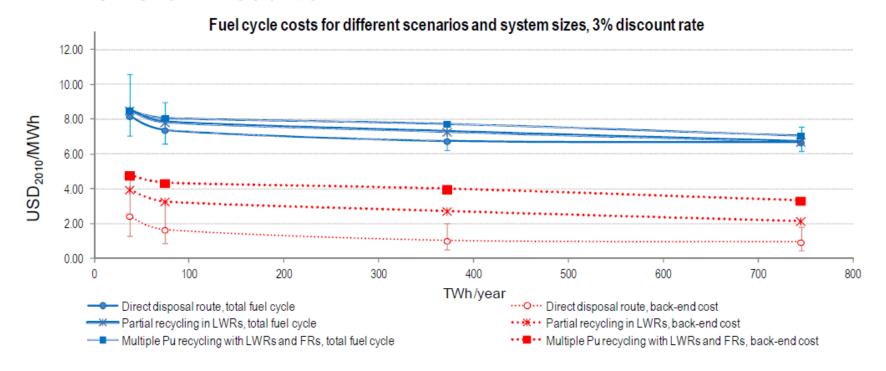
Four systems: 25, 75, 400, 800 TWh/a



Note: Belgium ~50, Sweden ~60, UK ~ 70, FR ~ 400; USA ~ 800

Overall Results

Four systems: 25, 75, 400, 800 TWh/a



Note: The central values were calculated within the REFERENCE cost scenario, and the error bars correspond to LOW and HIGH cost scenarios.

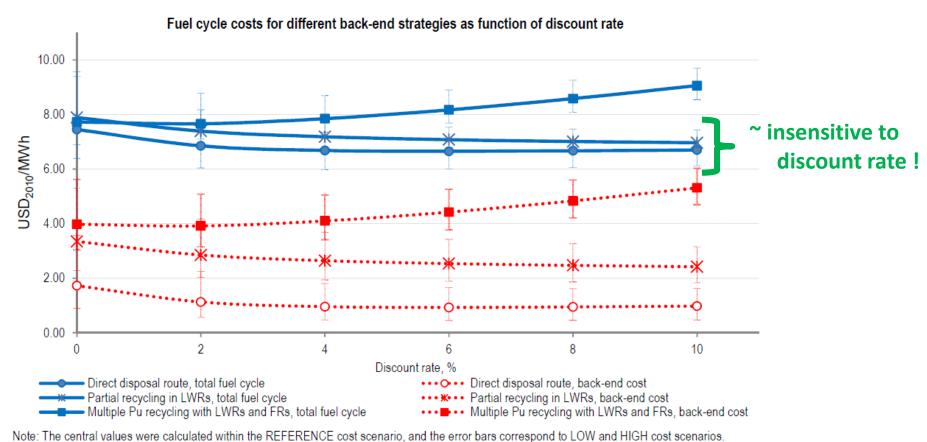
Note: Belgium ~50, Sweden ~60, UK ~ 70, FR ~ 400; USA ~ 800

Overall Results

Bottomline conclusion:

- Cost once through ~ same as reprocessing!
- Extra cost reprocessing gained back in primary fuel
- Overall cost ~ 7-9 \$2010/MWh

Figure 3.28 Fuel cycle costs for different back-end strategies as function of discount rate, for a fleet generating 400 TWh/year



Note. The central values were calculated within the REFERENCE cost scenario, and the error pars correspond to LOW and HIGH cost scenario

Comparison with other studies

Table 3.10 Summary of modelling results

	AFCI (2009)	MIT (2011)	NEA (1994)	NEA (2006)	Rothwell (2011)	Harvard (2003)	Results from Section 3.2, REFERENCE case, 3% discount rate System size		
							25	400	800
							TWh/yr	TWh/yr	TWh/yr
Results:	Total FC/Back-end Costs								
Once-through, USD ₂₀₁₀ /MWh	6.7/ 2.7	8.2/ 1.3	9.4/ 1.3	5.6/ 1.7	7.5/ 1.1	6.5/ 2.1	8.9/ 3.2	6.7/ 1.0	6.8/ 0.9
Twice-through, USD ₂₀₁₀ /MWh	NA	9.7/ 2.8	10.4/2.6	6.4/ NA	12.4/6.7	8.1/3.8	9.2/ 4.6	7.3/ 2.7	6.6/ 2.1
Adv. Recycling, USD ₂₀₁₀ /MWh	8.4/ 6.0	(10.3-11.3)/ (3.3- 4.3)	NA	7.0/ NA	NA	9.2/4.8	8.9/ 5.2	7.7/4.0	7.0/3.3
FC cost premium for closed fuel cycle	26%	18-37%	14%	14%- 25%	66%	25-42%		20%	

Units: \$2010/MWh_e

x/y total FC / back end

Generic fuel cycle cost

Results from Section 3.2, REFERENCE case, 3% discount rate								
System size								
25	400	800						
TWh/yr	TWh/yr	TWh/yr						
8.9/ 3.2	6.7/ 1.0	6.8/ 0.9						
9.2/4.6	7.3/ 2.7	6.6/ 2.1						
8.9/ 5.2	7.7/4.0	7.0/ 3.3						

Units: \$2010/MWhe

x/y total FC / back end

Take as generic figure:

Total fuel cycle cost ~ 8 / 2 \$2010 per MWh_e

Or, with $1 \ \$_{2010} = 0.754 \ \epsilon_{2010}$ and $\epsilon_{2010} = 1.02 \ \epsilon_{2012}$ (adapted nuclear S curve Europe)

Total fuel cycle cost ~ 6.15 / 1.55 €₂₀₁₂ per MWh_e

Generic order of magnitude fuel cycle cost ~ 6 / 1.5 €₂₀₁₂ per MWh_e

- We started from $7-9\ \$_{2010}$, with central value $8\ \$_{2010}$
- Converted to €₂₀₁₂, central value was 6 €₂₀₁₂ / MWh_e
- Hence estimate LCOE_{fuel}
 - ~ 6 €₂₀₁₂ / MWh_e (± 0.75 €₂₀₁₂ / MWh_e)

Recall: Results for LCOE - NEA/IEA (2010)

Table 3.7a: Nuclear power plants: Levelised costs of electricity in US dollars per MWh											
Country	Technology	Net capacity	Overnight costs 1	Investment costs ²		Decommissioning costs		Fuel Cycle	O&M costs ³	LCOE	
				5%	10%	5%	10%	CUSIS		5%	10%
		MWe	e USD/kWe USD/kWe		USD/MWh		USD/MWh	USD/MWh	USD/MWh		
Belglum	EPR-1600	1 600	5 383	6 185	7 117	0.23	0.02	9.33	7.20	61.06	109.14
Czech Rep.	PWR	1 150	5 858	6 392	6 971	0.22	0.02	9.33	14.74	69.74	115.06
France*	EPR	1 630	3 860	4 483	5 219	0.05	0.005	9.33	16.00	56.42	92.38
Germany	PWR	1 600	4 102	4 599	5 022	0.00	0.00	9.33	8.80	49.97	82.64
Hungary	PWR	1 120	5 198	5 632	6 113	1.77	2.18	8.77	29.79/29.84	81.65	121.62
Japan	ABWR	1 330	3 009	3 430	3 940	0.13	0.01	9.33	16.50	49.71	76.46
Korea	OPR-1000	954	1 876	2 098	2 340	0.09	0.01	7.90	10.42	32.93	48.38
	APR-1400	1 343	1 556	1 751	1 964	0.07	0.01	7.90	8.95	29.05	42.09
Netherlands	PWR	1 650	5 105	5 709	6 383	0.20	0.02	9.33	13.71	62.76	105.06
Slovak Rep.	VVER 440/ V213	954	4 261	4 874	5 580	0.16	0.02	9.33	19.35/16.89	62.59	97.92
Switzerland	PWR	1 600	5 863	6 988	8 334	0.29	0.03	9.33	19.84	78.24	136.50
	PWR	1 530	4 043	4 758	5 612	0.16	0.01	9.33	15.40	57.83	96.84
United States	Advanced Gen III+	1 350	3 382	3 814	4 296	0.13	0.01	9.33	12.87	48.73	77.39
NON-OECD ME	MBERS										
Brazil	PWR	1 405	3 798	4 703	5 813	0.84	0.84	11.64	15.54	65.29	105.29
China	CPR-1000	1 000	1 763	1 946	2 145	0.08	0.01	9.33	7.10	29.99	44.00
	CPR-1000	1 000	1 748	1 931	2 128	0.08	0.01	9.33	7.04	29.82	43.72
	AP-1000	1 250	2 302	2 542	2 802	0.10	0.01	9.33	9.28	36.31	54.61
Russia	VVER-1150	1 070	2 933	3 238	3 574	0.00	0.00	4.00	16.74/16.94	43.49	68.15
INDUSTRY CONTRIBUTION											
EPRI	APWR. ABWR	1 400	2 970	3 319	3 714	0.12	0.01	9.33	15.80	48.23	72.87
Eurelectric	EPR-1600	1 600	4 724	5 575	6 592	0.19	0.02	9.33	11.80	59.93	105.84

Ref: NEA/IEA (2010) Table 3.7a

- O&M often given as
 - Fixed part (\$ or € per kW/a)
 - Variable part (\$ or € per MWh)
- But sometimes not very clear:
 - Fuel may be part of variable O&M (often in UK figures)
 - Fixed part may contain large investments (refurbishments)
 - MIT, Du & Parsons use 'fixed", 'variable' and 'incremental capital cost' in \$ per kW/a (??) ← continuous refurbishm investments?
- No comprehensible structure from NEA/IEA (2010)
 - Order of magnitude ~ 10 to 20 \$2008 per MWh
 - \rightarrow generic figure ~15 \$2008 per MWh (±5 \$2008 per MWh)

Order of magnitude ~ 10 to 20 \$2008 per MWh

 \rightarrow generic figure ~15 \$2008 per MWh (±5 \$2008 per MWh)

```
Or, with 1 \, \$_{2008} = 0.68 \, \epsilon_{2008} and \epsilon_{2008} \approx \epsilon_{2012} (adapted nuclear S curve Europe)
```

Total O&M cost ~ 10.2 €₂₀₁₂ per MWh_e

Generic order of magnitude O&M cost

~ 10 €₂₀₁₂ per MWh_e (± 3.5 €₂₀₁₂ per MWh_e)

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1) New Build

Parameters:

- Load Factor=85%;
- Operation Time T=60y;
- Construction Period = 6 years
- Decommissioning = 15% of OCC
- Discount Rates 5% & 10% real

1) New Build

LCOE contributions Fuel cycle and O&M:

- LCOE fuel-cycle: 6 €₂₀₁₂ per MWh (± 0.75 €₂₀₁₂ per MWh)
- LCOE O&M: 10 €₂₀₁₂ per MWh (± 3.5 €₂₀₁₂ per MWh)

Recall: Capital Cost Estimate of This Study - Summary OCC (EUR₂₀₁₂/kW)

However, to accommodate the clear signal from the industrial actors, and endorsed by the ENEF Steering Committee, it makes sense for Europe, to <u>emphasize the high uncertainty bracket of estimate</u> and to attach less importance to the lower end of the uncertainty range.

This would mean that our recommended estimate for the OCC in the end is as follows:80

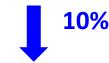
For NOAK₂ (5+) on a brownfield: 3,060...3,400...3,910 €₂₀₁₂/kW

For **FOAK**₂ **twin** unit on **brownfield**: 3,128...**3,910**...**5**,083 €₂₀₁₂/kW

For FOAK₂ single unit on brownfield: 3,400...4,250...5,525 €₂₀₁₂/kW

Generic case





- OCC 3,400 € (1) \rightarrow LCOE(5%)= 43€/MWh & LCOE(10%)= 75€/MWh 3,060 € (0.9) \rightarrow LCOE(5%)= 41€/MWh & LCOE(10%)= 69€/MWh 3,910 € (1.15) \rightarrow LCOE(5%)= 48€/MWh & LCOE(10%)= 84€/MWh
- FOAK_{2 twin}
 OCC 3,910 € (1) \rightarrow LCOE(5%)= 48€/MWh & LCOE(10%)= 84€/MWh
 3,128 € (0.8) \rightarrow LCOE(5%)= 41€/MWh & LCOE(10%)= 70€/MWh
 5,083 € (1.3) \rightarrow LCOE(5%)= 57€/MWh & LCOE(10%)= 104€/MWh
- FOAK_{2- single}
 OCC 4,250 € (1) \rightarrow LCOE(5%)= 50€/MWh & LCOE(10%)= 89€/MWh
 3,400 € (0.8) \rightarrow LCOE(5%)= 44€/MWh & LCOE(10%)= 75€/MWh
 5,525 € (1.3) \rightarrow LCOE(5%)= 61€/MWh & LCOE(10%)= 111€/MWh

All results ± 4.25 €₂₀₁₂/**MWh** (fuel cycle and O&M)

LCOE Cost Sensitivity

Insensitive to decommissioning cost, plant life > 40y

Moderately sensitive to **fuel cost**

Highly sensitive to interest rate, OCC, load factor (& construction period)

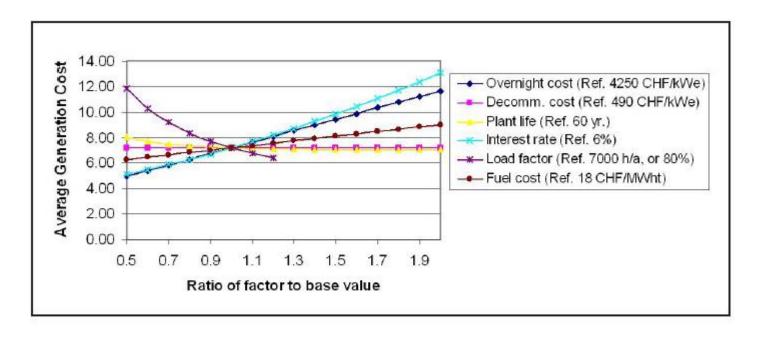


Figure 2: Cost sensitivity for EPR.

Ref: Hirschberg, PSI Sci Highlights, 2011

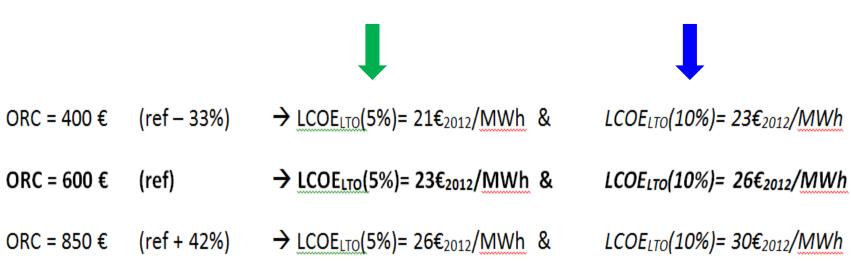
2) For LTO after Refurbishment

Parameters:

- Load Factor=85%;
- Operation Time T=20y;
- Construction Period = 2-3 years
- Decommissioning = 15% of OCC Refurbishment
- Discount Rates 5% & 10% real

2) For LTO after Refurbishment / Own Computations

Results:



All results ± 4.25 €₂₀₁₂/**MWh** (fuel cycle and O&M)

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Determination of external costs & benefits to be utilized in cost/benefit analyses

Difficulties for:

- environmental externalities (release radio-isotopes)
- nuclear accidents & liabilities
- → Value of human life
- → Discount factor

- Some published values: "routine operation" / no accidents
- Again: orders of magnitude estimates!
 - Torfs et al. (2001, Belgium) based on ExternE (1995) methodology
 - Nuclear open fuel cycle: 0.7 €/MWh (average; no accidents)
 - NEEDS (CEU Project, Deliv 6.1 RS1a, 2009 p43):
 - Nuclear: 0.9-1.5 €/MWh (depending on GHG damage no accidents)
 - CASES (CEU Project, Deliv 6.1, 2008 p16 & 29):
 - Nuclear: 2.1 €₂₀₀₅/MWh (status 2005-2010; no accidents)
 - Compare to hard coal (condensing plant): 31 €/MWh
 - Rabl & Rabl (2013) ~ 4.1 €/MWh
 - IER Stuttgart (2013) ~ 3 3.5 €/MWh

Summary External costs routine ~ 1 – 4 €/MWh

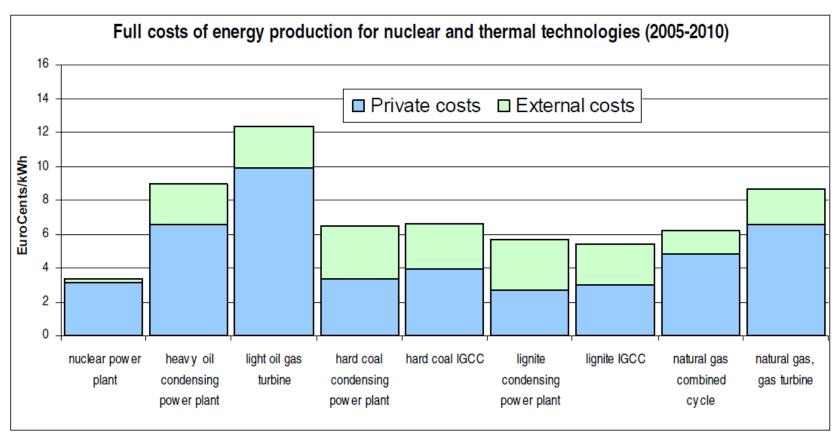
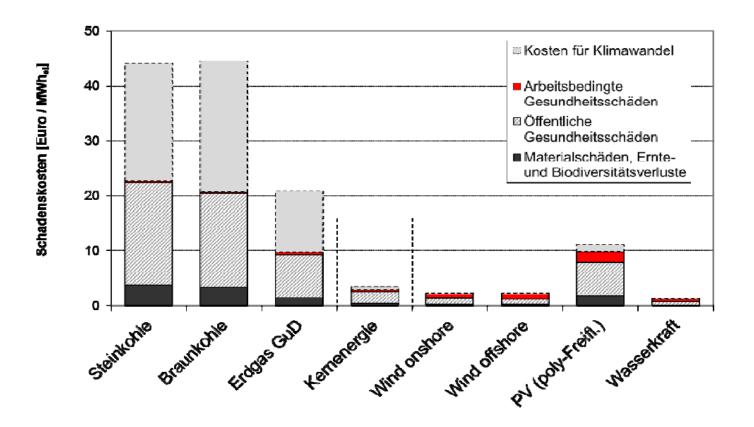


Figure 4.1 Full cost composition for nuclear and fossil fired technologies in 2005-2010

Ref: CASES, Deliverable 6.1, 2008, p 16 – No accidents included



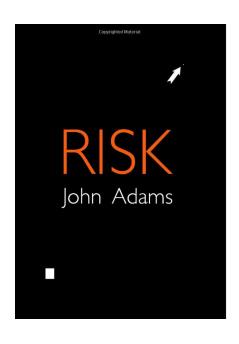
Ref: IER, Stuttgart (2013)

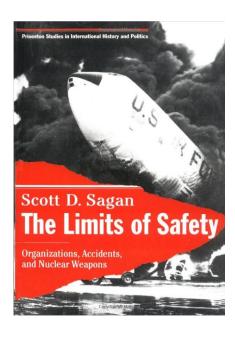
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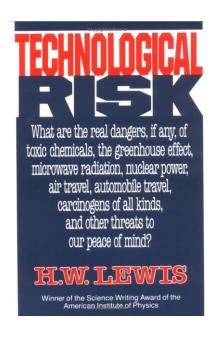
Concept of "Risk" – sometimes controversial

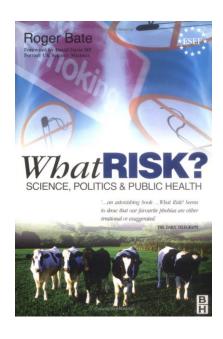


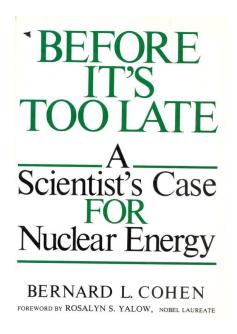




Issue of Risk – sometimes controversial







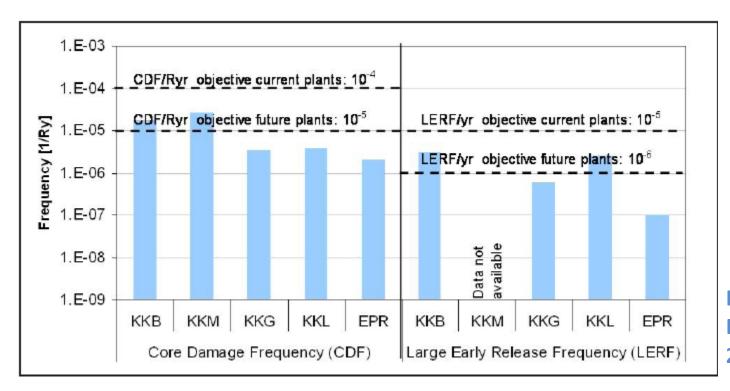
Safety Technical Definition "Risk":

Risk = Probability x Effect

External cost due to a nuclear accident:

Expected Cost = (Probability accident) x (Cost accident)

Crucial element is the accident frequency



Ref: Hirschberg, PSI Sci Highlights, 2011

Important for cost accident: depends on population density & value of land

- Estimate [NEA, 2003] ~ 0.12 €/MWh
- Estimate [Torfs, 2001], Belgium ~ 8 x 10⁻⁴ 0.35 €/MWh
- [Rabl, 2013] 0.8...3.8...22.9 €/MWh
- [IRSN, 2007, 2012]]
 - 120...430 G€ (incl replacement energy, image FR,...)
 - With LERF ~ 10⁻⁵/Ry → 0.12 0.43 €/MWh
- [IER, 2013] **0.23 €/MMh**

- Accident frequency is theoretical estimate
- But serious accidents have happened (btwn 5 & 10 with core damage minor and major)
- Enter François Lévèque, Paris Mines Tech
 - 1. Simplified estimate:
 - LERF EPR = 10^{-7} /react-yr \rightarrow x $100 \rightarrow$ 10^{-5} /react-a
 - Typical damage ~100 G€ → x 10 → 10¹² €
 - Risk = 10 M€/react-a
 - Production typical reactor in 1 year ~ 10 TWh/a
 - Estimated external cost accident ~ 1 €/MWh

- Enter François Lévèque, Paris Mines Tech
 - 2. Considers 'rigorous' *Bayesian* probability theory to combine theoretical predictions & "experimental results"
 - records 11 'accidents' (Cochran) → 7.8 x 10⁻⁴/react-a
 - for theoretical prob = 6.5×10^{-5} /react-a
 - result Bayesian 'magic' → 3.2 x 10⁻⁴/react-a
 - but (WDH): this was for 11 'accidents' and CDF, not LERF
 - \rightarrow result is at least factor 10 smaller \rightarrow 2 x 10⁻⁵/react-a

For damage of ~ 500 G€ and practical LERF= 2 x 10⁻⁵/react-a,

→ external cost accident of indeed ~1 €/MWh

Summary cost Nuclear Accidents:

~ 0.3... **1** ...3 **€/MWh**

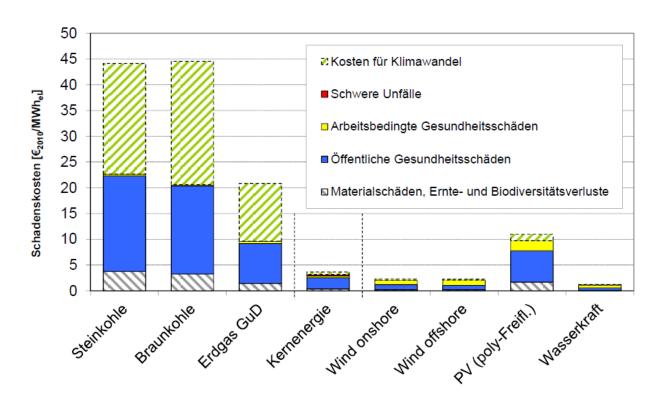


Abbildung 6: Schadenskosten der Kernenergie im Vergleich mit anderen Stromerzeugungstechnologien

Ref: [IER, 2013]

Total external cost now with accidents; accidents invisible...

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- Related to integration of electricity generation plants in electricity system and liberalized market
 - NPPs & other dispatchable plants
 - RES (especially intermittent wind and PV)
- Main Ref: NEA (2012), "Nuclear Energy and Renewables System Effects in Low-Carbon Electricity Systems"
 - → Very valuable contribution to integration discussion!
- NPPs <u>can</u> participate in load following (FR, DE)

Table ES.1: The load following ability of dispatchable power plants in comparison

	Start-up time	Maximal change in 30 sec	Maximum ramp rate (%/min)
Open cycle gas turbine (OCGT)	10-20 min	20-30%	20%/min
Combined cycle gas turbine (CCGT)	30-60 min	10-20%	5-10%/min
Coal plant	1-10 hours	5-10%	1-5%/min
Nuclear power plant	2 hours - 2 days	up to 5%	1-5%/min

Source: EC JRC, 2010 and NEA, 2011.

Grid-Level System Cost (for 10% & 30% for each technology):

• Nuclear: $^2 2 - 3 \ \$_{2011}$ /MWh

• Coal: ~ 1 \$₂₀₁₁/MWh

• Gas: ~ 0.5 \$2011/MWh

• Wind onsh: $\sim 20 - 30 \ \$_{2011} / MWh$ - outlier DE (30%) $\sim 44 \ \$_{2011} / MWh$

• Wind offsh: $\sim 30 - 40 \ \$_{2011} / MWh$ - outlier UK (30%) $\sim 45 \ \$_{2011} / MWh$

• PV: $\sim 35 - 55 \, \$_{2011} / \text{MWh}$ - outlier DE (30%) $\sim 83 \, \$_{2011} / \text{MWh}$ - outlier UK (30%) $\sim 72 \, \$_{2011} / \text{MWh}$

System Costs – simple Excel model DE

Total cost of elect supply of system a.f.o. RES penetr

Total cost of electricity supply (USD/MWh)								
	Reference 10% penetration level		level	30% penetration level				
		Conv. mix	Wind onshore	Wind offshore	Solar	Wind onshore	Wind offshore	Solar
Germany	Total cost of electricity supply	80.7	86.6	91.3	101.2	105.5	116.9	156.2
	Increase in plant-level cost	-	3.9	7.8	16.9	11.6	23.3	50.6
	Grid-level system costs	-	1.9	2.8	3.6	13.2	12.9	24.9
	Cost increase		5.8	10.6	20.4	24.8	36.2	75.4

Total cost of elect supply of system Germany [IER, 2013]

Use of models E2M2s and JJM / self consistent analysis

Investmenst chosen by model

Four penetrations RES: 15% (only dispatchable bio & hydro)

35%; 50%; 80% in TWh

Three nuclear capacities: 20.7 GW; 0 GW and 41.4 GW

Total cost of elect supply of system Germany [IER, 2013]

Table 7.5: Electricity unit supply costs in EUR/MWh for considered scenarios with varying shares of renewables and varying installed capacities of nuclear power

Installed capacities of nuclear power	(EUR/MWh)					
plants/share of renewables	0 GW	20.7 GW	41.4 GW			
15%	95	84	71			
35%	120	109	101			
50%	132	122	119			
80%	174	171	174 ^a			

a) Variation RES-80%_NUCL-41(21LE) with one half of the nuclear power plant portfolio being entirely depreciated but retrofitted: EUR 169/kWh.

Least cost scenario RES-15%_NUCL-41 → 39 G€ (or 71 €/MWh) Highest cost scenario RES-80_NUCL-0 → 96 G€ (or 174 €/MWh)

Annually Δ= 57 G€ → after 20 years (even 0 discount rate) ~ 1,140 G€ with prob=1
 → after 20 years (7.5%/a) ~ 2,500 G€ with prob=1

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LCOE New Build (rounded numbers):

```
NOAK (5+) brownfield generic single/twin
3,060 € (ref - 10\%) \rightarrow LCOE(5\%) = 41€_{2012}/MWh
                                                           &
                                                                        LCOE(10%)= 69€<sub>2012</sub>/MWh
3,400 € (ref)  → LCOE(5%)= 43€<sub>2012</sub>/MWh
                                                           &
                                                                        LCOE(10%)= 75€<sub>2012</sub>/MWh
3,910 € (ref + 15\%) \rightarrow LCOE(5\%) = 48€<sub>2012</sub>/MWh
                                                                        LCOE(10%)= 84€<sub>2012</sub>/MWh
                                                            &
FOAK<sub>2</sub> brownfield twin
3,128 € (ref - 20\%) → LCOE(5\%) = 41€<sub>2012</sub>/MWh
                                                            &
                                                                        LCOE(10%)= 70€<sub>2012</sub>/MWh
3,910 € (ref) → LCOE(5%)= 48€<sub>2012</sub>/MWh
                                                            &
                                                                        LCOE(10%)= 84€<sub>2012</sub>/MWh
5,083 € (ref + 30\%) → LCOE(5\%) = 57€<sub>2012</sub>/MWh
                                                            &
                                                                        LCOE(10%)= 104€<sub>2012</sub>/MWh
FOAK, brownfield single
3,400 € (ref - 20\%) \rightarrow LCOE(5\%) = 43€<sub>2012</sub>/MWh
                                                                        LCOE(10%)= 75€<sub>2012</sub>/MWh
                                                            &
4,250 € (ref) → LCOE(5%)= 50€<sub>2012</sub>/MWh
                                                                        LCOE(10%)= 89€<sub>2012</sub>/MWh
                                                            &
5,525 € (ref + 30%) \rightarrow LCOE(5%)= 61€<sub>2012</sub>/MWh
                                                                        LCOE(10%)= 111€<sub>2012</sub>/MWh
                                                            &
```

Uncertainty of ± 4 €₂₀₁₂ / MWh

LCOE LTO (rounded numbers):

Uncertainty of ± 4 €₂₀₁₂ / MWh

External Costs

Without Accidents

- External costs for nuclear-generated electricity (routine): 1 4 €₂₀₁₂/MWh
- Compare with other means

```
Coal \sim 40 \in_{2012}/MWh
Gas \sim 20 \in_{2012}/MWh
PV \sim 10 \in_{2012}/MWh
Wind \sim 2 \in_{2012}/MWh
```

Nuclear Accidents

External cost due to nuclear accidents is ~ 0.3 ... 1 ... 3 €/MWh

System Costs – simple Excel model DE

Total cost of electricity supply (USD/MWh)								
		Reference	10% penetration level			30% penetration level		
		Conv. mix	Wind onshore	Wind offshore	Solar	Wind onshore	Wind offshore	Solar
Germany	Total cost of electricity supply	80.7	86.6	91.3	101.2	105.5	116.9	156.2
	Increase in plant-level cost	-	3.9	7.8	16.9	11.6	23.3	50.6
	Grid-level system costs	-	1.9	2.8	3.6	13.2	12.9	24.9
	Cost increase		5.8	10.6	20.4	24.8	36.2	75.4

System Costs – Integrated model DE

Installed capacities of nuclear power plants/share of renewables	(EUR/MWh)					
	0 GW	20.7 GW	41.4 GW			
15%	95	84	71			
35%	120	109	101			
50%	132	122	119			
80%	174	171	174 ^a			

a) Variation RES-80%_NUCL-41(21LE) with one half of the nuclear power plant portfolio being entirely depreciated but retrofitted: EUR 169/kWh.

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Chapter 11 Conclusions in Brief

Conclusion – wrap up

- Nuclear is not cheap but capital cost should come down (standardization, strict construction schedule,...)
- LTO interesting cost effective intermediate solution
- Back-end fuel costs low / full fuel cycle quite cheap
- External costs are small, including accidents
- System costs of nuclear are small;
 system costs of non-dispatchable RES are very large (following refs & modeliong assumptions)

But overall, nuclear is affordable low-CO₂ electricity means!